

Bristol City Council

Minutes of the Full Council

11 July 2023 at 6.00 pm



Members Present:-

Councillors: Mayor Marvin Rees, Donald Alexander, Lesley Alexander, Kerry Bailes, Jenny Bartle, Nicola Beech, Marley Bennett, Fabian Breckels, Andrew Brown, Jos Clark, Sarah Classick, Amirah Cole, Asher Craig, Carla Denyer, Kye Dudd, Richard Eddy, Emma Edwards, Jude English, Tessa Fitzjohn, Martin Fodor, Lorraine Francis, John Geater, Geoff Gollop, Zoe Goodman, John Goulandris, Katy Grant, Fi Hance, Helen Holland, Gary Hopkins, Katja Hornchen, Jonathan Hucker, Philippa Hulme, Farah Hussain, Chris Jackson, Ellie King, Tim Kent, Heather Mack, Mohamed Makawi, Brenda Massey, Patrick McAllister, Henry Michallat, Yassin Mohamud, Graham Morris, Barry Parsons, Steve Pearce, Guy Poultney, Kevin Quartley, Tom Renhard, Tim Rippington, Steve Smith, Ani Stafford-Townsend, Christine Townsend, Andrew Varney, Mark Weston, David Wilcox, Chris Windows and Tim Wye

1 Welcome and Introductions

Cllr Steve Smith chaired the meeting in substitute of the Lord Mayor and Deputy Lord Mayor.

The Chair welcomed all attendees to the meeting and issued the safety information.

2 Apologies for Absence

Apologies for absence were heard from the Lord Mayor and Deputy Lord Mayor, along with Councillors Ali, Bradshaw, Cheney, Davies, Dyer, Hathway, Plowden, James Scott, Sharon Scott and Stone.

3 Declarations of Interest

None received.

4 Minutes of the Previous Meeting

On the motion of the Lord Mayor, seconded by Councillor Parsons, it was

RESOLVED:



That the minutes of the meeting of Full Council held on the 9th May 2023 be confirmed as correct record and signed by the Lord Mayor.

5 Lord Mayor's Business

Council noted the sad news that Doug Naysmith had recently passed away. Doug had served as Councillor from 1981 to 1998 and MP for Bristol North West from 1997 to 2010. Members paid tribute to his service.

Council also noted 11 July as the anniversary of the Srebrenica massacre.

A minutes' silence was observed.

6 Public Petitions, Statements and Questions

Public Statements:

Full Council received and noted the following statements (which were referred to the Mayor for his consideration)

Ref No	Name	Title
PS01	Jen Smith	Equity and Inclusion Policy and Strategic Framework 2023–2027
PS02	Sian Ellis Thomas	Member Complaints
PS03	Emma Harvey	Community Asset Transfers
PS04	Suzanne Audrey	Bristol Harbour Community
PS05	Steve Duddell	Support of Golden Motion (Green Party)
PS06	Emma Wales	Broadwalk Development
PS07	WITHDRAWN	
PS08	WITHDRAWN	
PS09	Matthew Loucks	Process/procedures of Development Control A Committee (5th July) – Broadwalk Shopping Centre
PS10	Rachael Fagan	change of process for arts funding
PS11	Gaynor Bridge	Broadwalk redevelopment - reversal of committee decision
PS12	Angela Mayhew	Broadwalk Development
PS13	David Redgewell	public transport
PS14	TAMSIN OLIVER MASSAGE	Broadwalk Development in Knowle
PS15	Trevor Simpson	Broad Walk Redevelopment Planning Committee Decision Reversal 5.7.23
PS16	TRESA	The Seven Principles of Public Life



PS17	Doug Honeker	Redevelopment of Broadwalk Shopping Centre in Knowle
PS18	Diane Jenkins	Broadwalk Redevelopment
PS19	Mark Hayward Jenkins	Reversal of Decision against the Broadwalk development
PS20	Alex Oliver	Broadwalk Planning Application 22/03924/P
PS21	Anna Fry	Silver Motion "Valuing the Community Sector"
PS22	Katherine Evans-Linsell	overturning of the Broadwalk planning decision
PS23	Zachary Barker	Broadwalk Shopping Centre Development
PS24	Martin Glancy	Broad Walk Redevelopment Planning Committee Decision Reversal 5 July 23
PS25	Linda Tuff	Broadwalk Development decision
PS26	Helen Evans-Morris	Redcatch Quarter proposal
PS27	James Martin	Planning Committee Decision Reversal Broad Walk Redevelopment 5.7.23
PS28	Kelly McGrath	Broad Walk Redevelopment Planning Committee Decision Reversal 5.7.23
PS29	Carol MacDonald	Broadwalk Statement for Full Council
PS30	Jim Houlihan	Broadwalk
PS31	SHINE Health Integration Team	Golden Motion (Green Party): Adopt a Vision Zero Approach to Eliminate Road Deaths in Bristol
PS32	Bristol Walking Alliance	GOLDEN MOTION (GREEN PARTY): Adopt a Vision Zero Approach to Eliminate Road Deaths in Bristol
PS33	James Charles	Broadwalk Shopping Centre
PS34	Derrick Williams	Broadwalk Redevelopment and the reversal of the vote against that redevelopment
PS35	Mike Sadler	Broadwalk Shopping Centre
PS36	Gemma Attwell	Knowle Broadwalk redevelopment planning application
PS37	Lesley Powell	BROADWALK / REDCATCH QUARTER PLANNING U TURN
PS38	Laura Chapman	Broadwalk planning application
PS39	Phil Gingell	Broadwalk Shopping Centre
PS40	Rob Harnan	Broadwalk redevelopment



PS41	Sandra Morris	Broadwalk Redevelopment
PS42	Michelle Tedder	Broadwalk Planning Application
PS43	Georgia Goodyer	Broadwalk Redevelopment
PS44	Jenni Rogers	Broadwalk Development
PS45	Roger Jenkins	Broadwalk redevelopment
PS46	Ian Beckey Living Easton	Transport
PS47	Avril Baker	Redcatch Quarter
PS48	Rachel Harrison	Redcatch Quarter
PS49	Jen Chequer	Broadwalk Redevelopment
PS50	Sasha Leigh	Broadwalk Redevelopment
PS51	Ben Skingley	Broadwalk Development
PS52	Adblock Bristol	Bond Street South
PS53	Stephen Reynolds	Redcatch Quarter
PS54	Neil Dakeyne	Redcatch Quarter
PS55	Mark Ashdown	SNCI Boundaries

Within the time available, statements 2, 10, 20, 21, 23, 26, 35, 38, 42, 51, 52 and 55 were presented by individuals at the meeting.

Public Questions

Full Council noted that the following questions had been submitted:

Ref No	Name	Title
PQ01	Martin Rands	Traffic Regulation Order
PQ02	Vassili Papastavrou	Otters on Hartcliffe Way
PQ03	Jen Smith	Investigation into Social Media
PQ04	Lynda Rooke	Funding to Cultural Organisations
PQ05	Ian Harris	Cultural Investment
PQ06	Lena Wright	Developer Funds Allocated for RPZ in Windmill Hill
PQ07	Janet Adams	Independent Arts Panel
PQ08	Charlotte Gage	Digital Advertising Screen
PQ09	Haydn Gill	Golden Motion Vision Zero
PQ10	Gerard Cooke	Cultural Investment
PQ11	Naomi Campbell	Cultural Investment
PQ12	Kim Hicks	Independent Arts Panel
PQ13	Cliff Evans	Cultural Investment
PQ14	Clarissa Payne	Trans Inclusion Policy
PQ15	Sian Ellis-Thomas	Member Complaints
PQ16	Claire Gronow	Net Zero Bristol



PQ17	Rick Alden	One City Climate Strategy
PQ18	Greg Cooper	Net Zero Bristol
PQ19	Stephen McNamara	Equity and inclusion Policy
PQ20	Emma Harvey	Community Asset Transfers
PQ21	Wendy Stephenson	Equity and inclusion Policy
PQ22	Rob Bryher	Liveable Neighbourhoods
PQ23	David Redgewell	Buses and Rail
PQ24	Simon Rees	One City Climate Strategy
PQ25	Dan Ackroyd	Social Media
PQ26	Suzanne Audrey	Bristol Harbour Community
PQ27	Rob Dixon	MetroWest Station
PQ28	Dan Ackroyd	YTL Arena
PQ29	Margaret Page	Equity and inclusion policy
PQ30	Mark Ashdown	Tree Preservation Order
PQ31	Mark Ashdown	SNCI Boundaries

Within the time available, the Mayor responded verbally to questions 4, 15, 20 and 25 also responding to supplementary questions.

7 Petitions Notified by Councillors

Full Council received and noted the following petitions:

Ref No	Name	Title	Number of signatures
CP01	Cllr Varney	Stop Pavement Parking on Sandy Park Road	129

8 Mayor's Address to Full Council with PGL Responses

The Full Council received and noted the annual statement from the Mayor of Bristol, Marvin Rees.

Councillors Edwards, Pearce, Weston, Clark and Hopkins then responded to the Mayor's statement on behalf of their respective political groups.

The Mayor then made a final response and summed up.

9 Equity and Inclusion Policy and Strategic Framework



Full Council considered a report on the Equity and Inclusion Policy and Strategic Framework.

Councillor Asher Craig moved the reports for item 9 and item 10.

With the agreement of Party Group Leaders, there would be one round of debate for both items.

10 Equality and Inclusion Annual Progress Report 2022-23

Full Council considered a report on the Equality and Inclusion Annual Progress Report 2022-23.

Following debate, it was

RESOLVED:

Full Council NOTED the Equity and Inclusion Policy and Strategy Framework.

Full Council NOTED the Equality and Inclusion Annual Progress Report 2022-23.

11 Committee Model of Governance Working Group Update

Full Council considered a report on the Committee Model of Governance Working Group Update.

Councillor Jenny Bartle moved the report and recommendations. Councillor Geoff Gollop seconded the report.

Following debate, upon being put to the vote, the recommendations were APPROVED and it was:

RESOLVED: That Full Council approves the matters set out in paragraph 5 of this report.

5.1. Local decision making will continue to take place through Area Committees, noting that the final detail relating to the role and responsibilities of Area Committees will be the subject of further work by a Sub-group, which will report back to the Working Group in the Autumn.

5.2. The terms of reference for a Policy Committee will cover the matters set out in Appendix A.

5.3. A standing Finance Sub-committee will be established as a sub-committee of the Strategy and Resources Committee. It will be responsible for the development of the Council's annual budget which will be presented to the Strategy and Resources Committee and then Full council for approval. There will remain a need for private Task and Finish meetings to take place as part of the formal budget



development cycle. This Sub-committee will also have responsibility for crosscutting financial monitoring. These arrangements will be reflected in the Budget and Policy Framework Procedure Rules.

5.4. A Health Scrutiny Sub-committee will be established as a Sub-committee of the Public Health and Communities Committee. It will be responsible for the exercise of the statutory scrutiny functions under sections 244 and 245 of the National Health Service Act 2006 and the Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.

5.5. The Policy Committee Procedure Rules will cover the matters set out in Appendix B.

5.6. The Escalation Panel Procedure Rules will cover the matters set out in Appendix C.

5.7. Forward Plans for the Policy Committees will be published at least 28 days in advance of the first meeting of each Policy Committee and on a rolling monthly basis thereafter. Forward Plans for the Policy Committees will be prepared through regular cross-party work programme setting and in consultation with the Chair and Vice-chair of the relevant committee through Policy Committee Chair/Vice-chair briefings. Action and decision logs from Policy Committee Chair/Vice-chair briefings will be maintained and these will be shared with all members of the relevant committee. Forward Plans will include decisions that will need to be taken that are above the financial threshold and decisions that are 'significant in terms of its effects on communities living or working in two or more wards in the city', items of business that roll over from the current scrutiny work programmes and standard items of business for noting, such as risk reporting, financial management reports and performance reports.

5.8. The arrangements for Member Forum will continue under the Committee Model of governance. Councillors will be able to ask questions of the Leader of the Council or the Chair of a Policy or Regulatory Committee.

5.9. Policy Committees will have the ability to have debate petitions where a petition has reached a signature threshold of 1,000 signatories.

12 Motions

Following a short adjournment, it was then moved by the Chair that standing order CPR2.1(xi) be suspended to allow the meeting to go past the 30 minutes time limit for motions. Following a vote, this motion was rejected.

Councillor Weston moved that the meeting be extended by 15 minutes to hear the Golden Motion only. Following a vote, this motion was carried.

Golden Motion: Adopt a Vision Zero Approach to Eliminate Road Deaths in Bristol

Councillor David Wilcox moved the following motion:



This Council notes:

1. Statistics from the Department for Transport state that between 2017 and 2021 – the last period with complete data, 36 people were killed and 636 seriously injured by vehicle collisions within the city boundary. On average, 134 people were injured every year.
2. The One City Plan aims to achieve zero people killed or seriously injured (KSI) due to incidents on Bristol's roads by 2040 – Goal 360 - and as part of this, the council has a performance target (BPPM120) to reduce the number of road casualties on our transport network – the current KSI target is ninety-five people per year.
3. Vision Zero is a proven strategy to eliminate all traffic fatalities and severe injuries while increasing safe, healthy, and equitable mobility for all. Key principles include:
 - Safe speeds - encouraging speeds appropriate to the street;
 - Safe streets - designing an environment forgiving of mistakes;
 - Safe vehicles - reducing risks posed by the most dangerous vehicles;
 - Safe behaviours - improving the behaviours of people using our roads;
 - Post-collision response - learning from collisions and improving justice and care for victims.
4. The council has adopted both the children's charter and being an age-friendly city, these are two of the most vulnerable groups in our society to road traffic collisions.
5. Councils and organisations that have adopted Vision Zero include: Kent, Devon, Cornwall, Brighton and Hove, Blackpool, Leeds, Hackney, Transport for London, National Fire Chiefs Council, The AA, and RAC.
6. The Vision Zero approach is endorsed by international organisations, including the World Health Organisation (WHO) and Organisation for Economic Co-operation and Development (OECD), and is led by an ethical stance that it is not acceptable that people should be killed or seriously injured as a price for mobility. These are avoidable events – not accidents.
7. Actions that can be taken to achieve vision zero often include:
 - Road Design, including separation of cycle users and pedestrians from vehicles;
 - Enforcement of Speed Limits and the Highway Code;
 - School Streets;
 - Liveable Neighbourhoods;
 - Education;
 - A cohesive network of walking and cycling routes.

This Council believes:

1. The vast majority of road deaths are avoidable, and the only acceptable long-term casualty target for road deaths and serious injuries in Bristol is Zero.
2. It is vitally important to provide consistent, accessible active travel infrastructure for people to use across the city. Yet, fear of injury suppresses the demand for walking and cycling. This adversely affects



children, older people and people with disabling conditions and prevents them from moving around our city.

3. Although there is currently a One City target of zero deaths/serious injuries by 2040, The council and its partners do not have a published plan to meet this target.

4. The council produced a Safe Systems Plan in 2015 to reduce road casualties and was well placed nationally, given advanced work on city-wide 20mph speed limits.

5. By separating people walking, cycling, and using vehicles, casualties will be reduced. Work is ongoing to connect routes such as in Old Market and Victoria Street, but currently, much of Bristol's active travel infrastructure is disconnected and does not meet the accessibility requirements of a modern diverse society in our city.

6. High-quality, consistent road design can reduce road deaths. Local Transport Note 1/20 is the current best practice design guideline for all transport schemes and is endorsed by Active Travel England.

7. While there are a number of actions that will require joined-up work with partner organisations, there are some steps to reduce road casualties that the Council could take or investigate (subject to funding) including:

- Speed Limiters in all council vehicles to act as pace vehicles for the whole city;
- Roll out of 'vision zero' training to all council employees who drive as part of their role;
- Investigate actions with One City partners, such as the Police, to enforce 20mph and safer driving practices as part of their operations;
- Identify the ten most dangerous junctions in the city and implement coordinated and evidence-based changes to make them safer;
- Re-deployable average speed cameras at hotspots;
- A public awareness campaign on #VisionZeroBristol with targeted education programmes that change road user attitudes and behaviour;
- Reduce risk through intelligence-led enforcement;
- Run an "Exchanging Places" programme to make HGV drivers, bus drivers and cyclists more aware of one another;
- Investigate the use of safer HGVs based on the Transport for London (TfL) policy;
- Accelerate the rollout of School Streets and provide a road safety forum for schools.

This Council resolves to:

1. Set a Vision Zero target for road deaths and serious injuries by 2030.

2. Include consideration of this target in all relevant council decisions and strategies e.g. road design and procurement, by implementing LTN1/20 when building any new walking, cycling and road projects or providing diversions around highway maintenance work.



3. Develop supplementary planning documents and/or other guidance to support the delivery of Vision Zero via Bristol's Local Plan process and the Joint Local Transport Plan.
4. Work with One City partners and other organisations including Arcadis – our strategic delivery partner, West of England Combined Authority, Major Employers, Avon & Somerset Police, Avon Fire and Rescue, South West Ambulance Trust, Bristol Health Partners, Bristol Blue Licensed Taxi Association, FirstBus, Stagecoach, Transpora, Voi, TIER, Developers and residents to achieve Vision Zero.
5. Work with the West of England Combined Authority and the surrounding Unitary Authorities to promote a joined-up approach to Vision Zero across the region.
6. OSMB to hold an inquiry day with relevant stakeholders, including One City partners and citizen groups.
7. Report back in six months on progress towards implementing a plan to achieve Vision Zero by 2030.'

The motion was seconded by Councillor Emma Edwards.

Following debate, upon being put to the vote, the motion was CARRIED (52 For, 0 against, 0 abstentions) and it was

RESOLVED:

This Council notes:

- 1. Statistics from the Department for Transport state that between 2017 and 2021 – the last period with complete data, 36 people were killed and 636 seriously injured by vehicle collisions within the city boundary. On average, 134 people were injured every year.**
- 2. The One City Plan aims to achieve zero people killed or seriously injured (KSI) due to incidents on Bristol's roads by 2040 – Goal 360 - and as part of this, the council has a performance target (BPPM120) to reduce the number of road casualties on our transport network – the current KSI target is ninety-five people per year.**
- 3. Vision Zero is a proven strategy to eliminate all traffic fatalities and severe injuries while increasing safe, healthy, and equitable mobility for all. Key principles include:**
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 - **Safe behaviours - improving the behaviours of people using our roads;**
 - **Post-collision response - learning from collisions and improving justice and care for victims.**
- 4. The council has adopted both the children's charter and being an age-friendly city, these are two of the most vulnerable groups in our society to road traffic collisions.**



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- **School Streets;**
- **Liveable Neighbourhoods;**
- **Education;**
- **A cohesive network of walking and cycling routes.**

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- 2. Include consideration of this target in all relevant council decisions and strategies e.g. road design and procurement, by implementing LTN1/20 when building any new walking, cycling and road projects or providing diversions around highway maintenance work.**
- 3. Develop supplementary planning documents and/or other guidance to support the delivery of Vision Zero via Bristol's Local Plan process and the Joint Local Transport Plan.**
- 4. Work with One City partners and other organisations including Arcadis – our strategic delivery partner, West of England Combined Authority, Major Employers, Avon & Somerset Police, Avon Fire and Rescue, South West Ambulance Trust, Bristol Health Partners, Bristol Blue Licensed Taxi Association, FirstBus, Stagecoach, Transpora, Voi, TIER, Developers and residents to achieve Vision Zero.**
- 5. Work with the West of England Combined Authority and the surrounding Unitary Authorities to promote a joined-up approach to Vision Zero across the region.**
- 6. OSMB to hold an inquiry day with relevant stakeholders, including One City partners and citizen groups.**
- 7. Report back in six months on progress towards implementing a plan to achieve Vision Zero by 2030.’**



Meeting ended at 9.15 pm

CHAIR _____

